





ACCESS TO HIGHER EDUCATION IN WALES

A Report to the Higher Education Funding Council for Wales

Wales Institute of Social and Economic Research, Data and Methods (WISERD)



Learner Destinations: Evidencing Impact and Success in Widening Access to Higher Education

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Objectives of the Research



- 1. Analyse how individuals resident in Wales progress through secondary school, into sixth forms and further education colleges and on to HE
- 2. Examine and evaluate the development of distinctive approaches to widening access to HE by Welsh Government

Funded with the support of the Economic and Social Research Council (ESRC) and Higher Education Funding Council for Wales (HEFCW)

Key findings from the research

Implications for policy and practice

Recommendations









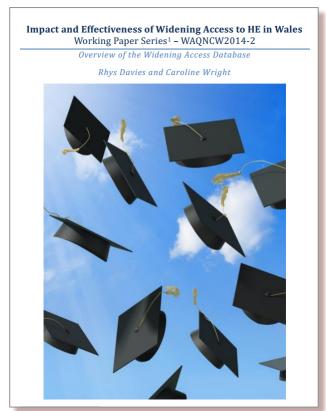
The administrative data



We have created a longitudinal widening access database linking 4 administrative datasets:

- National Pupil Database (NPD) for Wales;
- Lifelong Learning Wales Record (LLWR);
- Welsh Examinations Database (WED); and
- Higher Education Statistics Agency (HESA)
 data

Year of data									
2001/02	2002/03	2003/04	2004/05	2005/06	2006/07	'Old' HESA data		'New' HESA data	
2001/02	2002/03					2007/08	2008/09	2009/10	2010/11
					GC	SE	A Levels		Year 1
	GC		SE	A Levels		Year 1	Year 2		
X 6		GCSE		A Le	/els	Year 1	Year 2	Year 3	
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G	CSE	A Le	evels	Year 1	Year 2	Year 3			















Educational achievement (particularly at age 15) is the greatest determinant of participation to HE

GCSE points	Participation in HE by age 20	
0-20	2.6%	
21-30	5.2%	
31-40	12.5%	١
41-50	29.3%	
51-60	55.6%	
>60	81.7%	

Participation in HE by age 20	Males	Females
Overall	30.3%	38.7%
Eligible for free school meals	12.0%	15.4%
Not known to be eligible	33.3%	42.5%











But once we take account of levels of attainment what other factors are associated with participation to HE?

Female pupils **eligible for free school meals** are 21% less likely to participate in HE than equivalent non-FSM female pupils (for males this figure is 12% less likely)

Male 'non-White British' pupils are 2½ times more likely to participate than male White British pupils

Males and females are 6.7% and 7.5% (respectively) less likely to participate if they live in the **most deprived areas** of Wales compared to equivalent young people in the least deprived areas

But we also find that young people living in the **fourth quintile of most deprived** are less likely to participate than those in the 20% most deprived areas – the effect of **Communities First** policy for WA?





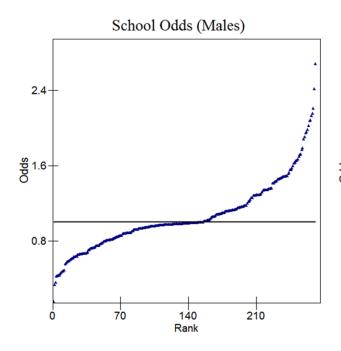


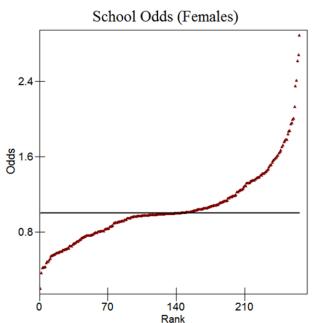




But there are other important institutional effects

Schools









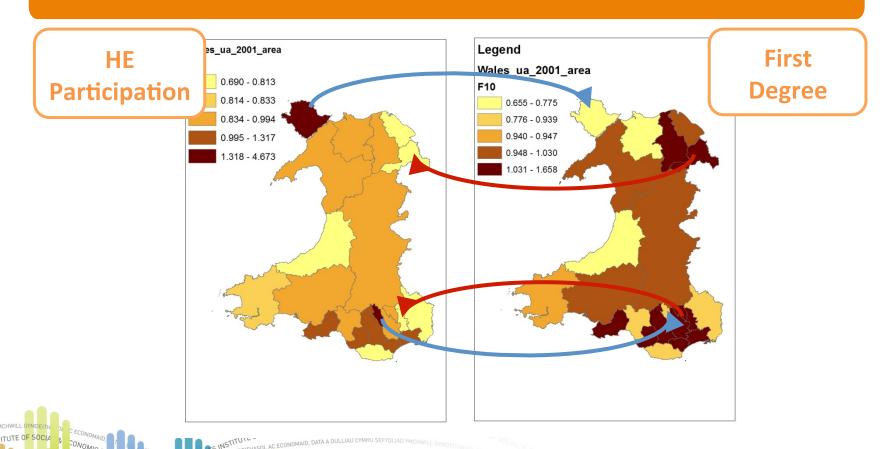








Access to what?



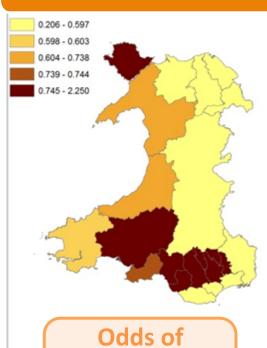




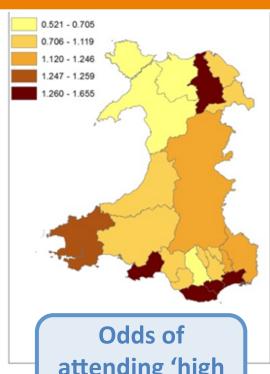




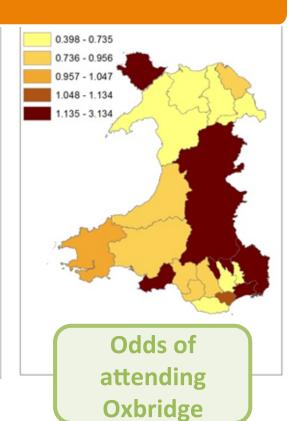
Access to what?



attending HEI in Wales



attending 'high status' HEI













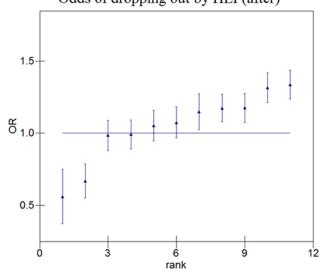
Access to what?

Retention in Higher Education

- Prior attainment has the greatest effect on HE retention
- No relationship between most socioeconomic indicators and retention
- Males are 23% more likely to withdraw than equivalent females
- Those studying in Wales are 13% more likely to withdraw than those who study elsewhere

University

Odds of dropping out by HEI (after)













How widening access policy is understood

- 1. Inequalities in educational prior achievement
- 2. Inequalities in admission to higher education
- 3. Inequalities in higher education outcomes
- 4. Inequalities in knowledge of higher education

Identification of target groups for widening access

- Identifying under-represented groups depends on the above, but is hindered by lack of reliable data
- Trade-offs between convenience of measures to target particular groups and robustness with which they capture under-represented groups
- Severe limitations of area-based approach to identifying target groups













Widening access to what

- Variety of qualifications in HE (ranging from NVQ Levels 1 to 6)
- Difference between entry qualification and exit qualification
- Access to heterogeneity of higher education landscape (and rest of UK)

Organisation of the widening access 'system'

- Effective collaboration required between stakeholders (national policy, regional partnerships, HEIs in Wales, departmental admissions, Communities First, schools, FE sector, HEIs in other countries of UK)
- Tension between the supply-side and demand-side of widening access, intensified by liberalisation of undergraduate recruitment and cross-border mobility
- Assessing impact of widening access activities is essential to the development of their effectiveness







Implications for policy and practice



We calculated the average GCSE and A Level scores of Wales domiciled students in Higher Education

Across the three cohorts there were...

7,703 students with below average A Level scores participated in HE

2,329 students who had above average GCSE scores went on to have below average A Level scores

7,203 students
with above
average A Level
scores did not
go to HE

- •70% of these had below average GCSE scores
- Over-representation of FSM students





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igher Education Funding



Recommendations



Where should **responsibility** for Widening Access exist?

Future
Direction of
Widening
Access

Greater and better **use of data** for Widening Access

This could be achieved through a **national** strategy (of Government, HEFCW, schools, FE, Reaching Wider Partnerships and HEIs) using the **Unique Learner Number**

Superior targeting of potential WA participants that is transparent, based on achievement *and* potential, reliable and more efficient

Further nuanced interventions and admissions arrangements that can be tailored to particular groups of WA participants

More **robust evaluation** of WA strategies and interventions that allows for comparisons with similar non-WA participants

Better **monitoring** of WA students through their Higher Education to ensure WA sees participation and progress as a single phenomenon











GUIDANCE FOR EVALUATING WIDENING ACCESS TO HIGH **EDUCATION ACTIVITIES**

widening access practitioners about how to evaluate their widening a strategies and practices. It is important to note that this can inrange of initiatives ranging from university policies (such admissions policy), to departmental activities with school to short-term interventions with targeted groups (such as or summer universities). Just as no initiative is the same the evaluations are likely to be the same. Consequently it is ve be prescriptive about how such initiatives should be evaluapractitioners should consider the key characteristics of go when undertaking their own evaluation.

This guidance is supplementary to the HEFCE evaluation tool practitioners (3rd Edition 2014). However, this guidance focu evaluation design rather than how to conduct an evaluation we set out four steps practitioners should consider when preparing to evaluate widening access activities:

- 1. Outline a policy logic model
- 2. Decide the aims of the evaluation
- 3. Design the evaluation
- 4. The use of administrative data

STEP 1 **OUTLINE A POLICY LOGIC MODEL**

STEP 2

DECIDE THE AIMS OF THE EVALUTION

STEP 3 DESIGN THE EVALUATION

STEP 4 THE USE OF ADMINISTRATIVE DATA











ILLUSTRATI\ TWO DIFFEF ACCESS INI	Man 1					
	SUMMER UNIVERSITY	CONTEXTUAL OFFERS		SUMMER UNIVERSITY	CONTEXTUAL OFFERS	
Context	Address inequalities in knowledge of higher education amongst Year 10 pupils.	Address inequalities in prior educational attainment of recent school leavers.		Pre-event survey asking pupils about their background, current understanding of HE and	Interviews with admissions tutors asking them about their interpretation and implementation of the new university admissions	
Main aims	Better understanding of HE and how to access it. Increased motivation to do well in GCSEs and to further educational career.	Greater rate of participation amongst applicants who have experienced prior educational inequalities.	Process evaluation	probability that they will go to HE. Focus groups and interviews with pupils during visit. Post-event survey asking about the visit, what they liked etc. and how it might	policy. Focus groups with academic teaching staff about the policy and how they think students will progress on their course. Interviews with WA students during their first year about their transition to HE and their academic progress.	
	Some 14/15-year olds do not have access to the necessary social and cultural capital required to make	Some applicants have not had the same educational opportunities as other applicants and so may		benefit them. Follow-up survey with participants one year after event asking about future plans.		
Rationale	positive decisions about their educational future, including what HE is for, what benefits it brings and how to secure a place in HE.	not achieve the same entry requirements despite having the potential ability to achieve well at university.		Similar survey of Year 11 FSM pupils in schools in a different	Using university administrative records analyse the academic progress of WA students who received lower entry requirements with other students, controlling for a range of background factors (such as prior attainment, SES, ethnicity, gender, type of school previously attended, etc.). Examine range of outcomes, such as withdrawal in Year 1, average marks in Years 1, 2 and 3, and degree outcomes	
Inputs & activities	3-week visit to university during summer vacation by FSM pupils from local schools to be introduced to the range of subjects/research taught, university life, admissions information, tutoring for core GCSEs, etc., plus 1-to-1 mentoring during Year 11.	New university policy that (a) identifies potential WA applicants and (b) permits admissions tutors to lower typical entry requirements by two grades.	Outcome evaluation	locality and corresponding follow up survey of these pupils a year later (control group). Statistical comparison of responses to survey in Year 12 comparing control group with intervention group, and controlling for attitudes in Year 11 and other background factors.		
Outputs	Number of pupils attending the event. Improved understanding about barriers and access to HE knowledge for practitioners.	Number of: applicants flagged by admissions tutors; offers made; applicants who take up offer; places confirmed (and by department)	Longitudinal / extended evaluation	Link pupils in evaluation to NPD and HESA records in order to see whether the intervention group are more likely to go to university than the control group.	Using HESA data compare the progress of the intervention group of students with equivalent students at similar universities, controlling for other background characteristics. Examine destinations of WA students 6	







Further information



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